

Strategic Plan and 2018-2019 Business Plan





Board of Commissioners

Back Row (Left to Right): Donald G. Disselkoen - District 3; Matthew R. Fenske - District 11; Mike Haverdink - District 5; Kelly M. Kuiper - District 6; Francisco C. Garcia - District 1; Philip D. Kuyers - District 9; Joseph S. Baumann - District 2

Front Row (Left to Right): Allen Dannenberg - District 4; Vice-Chair Roger A. Bergman - District 10; Chair Gregory J. DeJong - District 8; James H. Holtvluwer - District 7

Strategic Planning

Process Summary

ttawa County, the eighth-largest county in Michigan, is a beautiful community of 286,383 people located along the Lake Michigan shoreline. The government that serves the community is comprised of approximately 1,100 employees and elected officials with occupations as diverse as nursing, parks, corrections, administration and law enforcement.

An II-member Board of Commissioners, each elected to a two-year term, governs the County. The Board of Commissioners establishes the general direction of government and provides oversight of administrative functions of the County. The Board appoints a County Administrator who manages the budget, provides leadership and management of Board initiatives and oversees general County operations. The remaining operations are managed by either elected officers (Clerk/Register of Deeds, Water Resources Commissioner, Prosecutor, Sheriff and Treasurer), statutory boards (Community Mental Health) or the judiciary.

While the Board of Commissioners had conducted strategic planning activities in the past, the County had not had an active strategic plan, mission or organizational values in place for several years, so in 2004 the Board began collecting information needed to develop a plan. This included the employee and resident surveys, a study of mandated services, employee input on the mission statement, evaluations of several departments, a wage and classification study, the United Way Community Needs Assessment and definitions of the County's financing tools.

After collecting and considering this information, the Board met on March 23 and 24, 2006, to begin work on its strategic plan. That initial plan was adopted and implemented over the next two years. The Board now meets annually to review the strategic plan and develop an accompanying business plan comprised of objectives that serve as action steps toward achieving the strategic plan.

The Board of Commissioners met on May 3, 2018, to review the current strategic plan and create the business plan for fiscal year 2018-2019. This involved a review of the strengths, weaknesses, opportunities and threats (SWOT) facing the County; a confirmation of major goals and the development and ranking of objectives. After the Board established draft objectives, Administration assigned resources to each objective and developed outcome measures which will indicate success in completing the plan's goals. The results of the process follow.

Components

A \sqrt{i} statement indicates how an organization views its ideal, or ultimate, goal. The Board of Commissioners has established the following vision statement:

Where you belong.

A Mission statement assists an organization in easily communicating to a variety of constituencies what it does, who it serve, and why it does so. The Board of Commissioners has established the following mission statement:

Dttawa County is committed to excellence and the delivery of costeffective public services.

focus the direction of an organization's work, under the guidance from the vision and mission statement. Goals are relatively static in nature and will not often change.

The four goals of the Board of Commissioners are:

- 1. To maintain and improve the strong financial position of the County.
- 2. To contribute to the long-term economic, social and environmental health of the County.
- 3. To maintain and enhance communication with citizens, employees and other stakeholders.
- 4. To continually improve the County's organization and services.

A formal statement of organizational values was developed to clearly identify not only the principles upon which the organization is based, but the way in which it treats its employees and residents.

We recognize the importance of the Democratic Process in the accomplishment of our mission, and hold it as a basic value to respect the rule of the majority and the voted choices of the people; to support the decisions of duly elected officials; and to refrain from interference with the elective process.

We recognize the importance of the win the accomplishment of our mission and hold it as a basic value to work within, uphold, support and impartially enforce the law.

We recognize the importance of this in the accomplishment of our mission and hold it as a basic value to always act truthfully, honestly, honorably and without deception; to seek no favor and to receive no extraordinary personal gain from the performance of our official duties.

We recognize the importance of Service in the accomplishment of our mission and hold it as a basic value to treat each resident as a customer; to do all we can, within the bounds of the County's laws, regulations, policies and budget, to meet requests for service.

We recognize the importance of Employees in the accomplishment of our mission and hold it as a basic value to treat each employee with professional respect, recognizing that each person using his or her trade or vocation makes a valuable contribution; to treat each employee impartially, fairly and consistently and to listen to the recommendations and concerns of each.

We recognize the importance of Diversity in the accomplishment of our mission and hold it as a basic value to treat all people with respect and courtesy.

We recognize the importance of Professionalism in the accomplishment of our mission and hold it as a basic value that each employee will perform to the highest professional standards and to his or her highest personal capabilities.

We recognize the importance of Stewardship of public money in the accomplishment of our mission and hold it as a basic value to discharge our stewardship in a responsible, cost-effective manner, always remembering and respecting the source of the County's funding.

Business Plan 2018-2019 Objectives, Deliverables, Outputs, and Outcomes

While goals are relatively static in nature, the objectives that assist in accomplishing the goals are likely to change annually. Deliverables are items that give further meaning and substance to an objective. Outputs are specific items of action and outcome indicators are a measure of success, demonstrating the impact of actions conducted to achieve goals and objectives.

- Strengths
- Communication with the public
- Financial strength
- Parks
- Job opportunities
- Fastest growing County in the State
- Agriculture/business
- Tourism
- Lakes Lake Michigan
- Diversity of agriculture
- Commissioner involvement
- Culture
- · Low millage rate
- Public safety
- Employees
- · Employee training
- Great place to retire

- Good schools K-College (strong education opportunities)
- Community Mental Health services
- Mutual respect amongst Commissioners
- Water resources
- Industry diversity
- Working with State Legislators
- Parks Foundation
- Presentation for

Commissioners to share with local units

- Healthiest County
- Ottawa County Insurance
 Authority

- Lack of secure funding for our Capital Improvement Plan/buildings
- Fastest growing County: negative impacts and pressures, farmland and economy
- · Groundwater challenges
- · Lack of affordable housing
- Lack of skilled/unskilled labor
- Deteriorating infrastructure: roads, water, sewer, impacts on land development, eliminating farmland
- Threats to revenue sharing
- Unfunded mandates
- Staffing/leadership reflecting ethnic population of County
- Structure/pay/system lends itself to limited candidates for County Commissioner
- Disconnect between Public Health & stakeholders, regarding fees
- Codification of ordinances
- Shared information between standing committees

Sportunities

- Fastest growing County in State
- Creative approaches for redoing workspaces
- Creative ways to fund projects & items with Insurance Authority
- Capital Improvement Plan
- County property review
- Parks and Recreation
- Lowering millage rate (lowest millage rate in State without reducing services or maintenance)
- Federal and State legislators
- Continue to look for collaboration opportunities with local units
- Educational events for the public to learn about the County
- County-wide development plan

- Tensions: desire for high service levels and low tax rates
- Federal and State legislature
- Voter's ability to do zoning referendums and negative impact on affordable housing
- Locals want park money in their local municipalities
- Community Mental Health Services
- Public Safety
- Fastest growing County in Michigan
- · Great Lakes ecology and funding
- Marijuana Legislation
- · Consumers Energy tax appeal, trending
- Unfunded mandates
- County-wide planning
- State-wide sanitation code
- Building trails with no money for future repairs
- Fully funded Capital Improvement Plan

Threats

Goal 1:To Maintain and Improve the Strong Financial Position of the County.

Output Outcome Indicator

Objective I: Maintain and improve current processes and implement new strategies to retain a balanced budget.

- Provide information to the Board necessary to make key decisions, adopting the budget by the end of September.
- Annually adopt the Capital Improvement Plan, identifying and prioritizing projects and the funding to pay for it.
- Annually review millage rates during the budget process.
- Continue to evaluate and adopt strategies to address remaining pension and retiree health liabilities.
- Continue strategies to contain the cost of health benefits, including health plan
 design, bidding out our health plan to the market, and implementation of the
 health management plan.
- Identify financial threats and approve strategies to mitigate those threats.
- Maintain the health of the County financing tools.
- Maintain the health of the Insurance Authority, while investing funds for projects that lower County liabilities.
- Compile a report on which non-profits pay taxes.
- Evaluate moving to an annual user fee increase method.

Objective 2: Maintain and improve the financial position of the County through legislative advocacy.

- Maintain a list of legislative priorities with regular tracking and reporting to the Board.
- Maintain legislative positions with associated talking points that can be used with legislators, the public and other stakeholders.
- Coordinate legislative actions with our lobbyist and the Michigan Association of Counties.
- Continue meeting with our legislators to maintain and enhance relationships and County influence in State decisions.
- In accordance with legislative protocols, focus efforts to preserve and enhance
 the budgetary and administrative authority of the County, enhance the fiscal
 position of the County and court system, and maintain or increase current levels
 of revenue sharing.

Board receives financial information in order to adopt and monitor the budget. Board reviews the Capital Improvement Plan, developing a funding strategy for future facility and equipment needs. Board adopts strategies regarding pension/retiree health liabilities and the cost of health benefits. Board reviews information on the financing tools, including the Insurance Authority. Board receives a report on which non-profits pay taxes. Board considers moving to an annual fee increase method.

Budgets are adopted on time without deficits. The County is able to fund facility and equipment needs. Pension and retiree liabilities are fully funded. Cost of employee benefits are lower than benchmarks. The County financing tools are fully funded, helping to keep the general operating millage rate lower than comparable counties.

Legislative priorities and position statements are maintained to guide the work of Commissioners, staff, lobbyist and MAC. Staff and lobbyist provide regular updates to the Board. Meetings are regularly held with our legislators to maintain relationships and County influence.

County legislative position statements are used by stakeholders in the legislative process. The County has positive relationships with our legislators.

Positive legislation is adopted and negative legislation defeated.

Objective 3: Maintain or improve bond credit ratings.

- Maintain a balanced budget with pro-active strategies.
- Present high-quality information to bond rating agencies.
 - Continue to strive for "triple-triple" bond ratings.

Board adopts a balanced budget. Communicate with bond rating agencies as scheduled.

Achieve and maintain the top ratings from all rating agencies.

Goal 2:To Contribute to the Long-Term Economic, Social and Environmental Health of the County.

Output Outcome Indicator

Objective 1: Consider initiatives that contribute to the economic health and sustainability of the County and its residents.

- Continued involvement and support of the Housing Next coalition addressing the shortage of affordable housing.
- Facilitate work with stakeholders to plan for completion of M-231.
- Maintain regular communication and the relationship with the Road Commission.
- Continue work to facilitate and support a county-wide approach and contribution to economic development in the County.
- Recognize and support the role of agriculture in our economy.
- Implement new Public Defender Office.
- Assess feasibility of "futuring plan."

Objective 2: Consider initiatives that contribute to the social health and sustainability of the County and its residents.

- Address current issues, including: the opioid epidemic, increasing suicide rates and the funding/provision of mental health services.
- Continue to provide for the health of residents in the County through the Department of Public Health and Community Mental Health.
- Continue to provide for public safety in the County through the work of the Sheriff, Prosecutor and Courts.
- Walk the talk of our vision "Where You Belong", establish Diversity, Equity and Inclusion Office to continue the work of ensuring that the County is a welcoming place to support a globally diverse workforce in our community.

Objective 3: Consider initiatives that contribute to the environmental health and sustainability of the County and its residents.

- Complete analysis of whether to move health inspection fees to a risk-based model.
- Obtain DEQ approval to encapsulate the Southwest Ottawa Landfill.
- Encapsulate the Southwest Ottawa Landfill.
- Complete a County-wide Development Plan.
- Complete and implement groundwater action and governance plan.
- Continue to support the work of the Parks and Recreation Commission and the new Parks Foundation.
- Continued support of the Agricultural Preservation Board, discussing options to more aggressively pursue farmland preservation.
- Continue efforts related to water quality and beach sand quality.
- Review and report on the status of the County being part of multiple Metropolitan Planning Organizations.

The Board is regularly updated on the Housing Next initiative. The Board is updated on M-231 work and has regular meetings with the Road Commission. The Board is represented, funds, and is regularly updated about economic development activities. The new Public Defender Office is implemented. The feasibility of a futuring plan is assessed.

Workers can find affordable housing in the County. The condition of roads are rated well in citizen surveys. Businesses succeed and thrive, contributing to low unemployment rates and high personal income rates. Agriculture continues as an economic driver, with the County ranked in the top three producers statewide. The MIDC Indigent Defense standards are met.

Board stays updated on current issues and the work by departments in areas of public health, mental health and public safety. The Diversity, Equity and Inclusion Office is established.

County retains low crime rates and high health rankings. Citizen surveys reflect continued high satisfaction regarding public safety and health. Diverse peoples are welcomed and stay in the County. County and local government services are delivered without bias.

Board reviews analysis of moving to risk-based model for health inspection fees. DEQ approves encapsulation of SW County landfill and project is completed. Groundwater action & governance plan is completed and implemented. County-wide development plan is completed. Board stays updated on current issues and the work of the Parks Commission. Water Quality Forum held. Discuss options and current efforts to pursue farmland preservation. Board reviews report on Metropolitan Planning Organizations.

County is proactively addressing potential issues and preserving the natural environment. Citizen surveys reflect continued satisfaction with living in Ottawa County.











Goal 3:To Maintain and Enhance Communication with Citizens, Employees, and Other Stakeholders.

Output
Outcome Indicator

Objective 1: Regularly review and update communication strategies that guide the work of the County in this goal area.

- Provide regular updates to the Board regarding communication strategies.
- Consider and evaluate new opportunities and methods of communication with stakeholders.

Board is regularly updated on communication strategies.

County is regularly monitoring, evaluating and changing communication strategies to maximize impact with stakeholders. Citizen and employee surveys demonstrate satisfaction with County communications.

Objective 2: Maximize communication with citizens.

- Provide talking points for Commissioners on various topics for use when interacting with the public and other stakeholders.
- Evaluate existing and new technology and initiatives to improve engagement with citizens; including social media and GovDelivery.
- Develop additional informational pieces to inform citizens about their Commissioners, the County relationship with the Road Commission, and other topics.
- Continue to improve www.miOttawa.org, increasing and improving the information and services that citizens can access.
- Provide timely and thorough information updates on key issues and events, like the M-231 project.
- Review Department of Public Health citizen engagement method for fee increases.

Commissioners regularly receive talking points. Regularly evaluate work and metrics on social media initiatives, GovDelivery and www.miOttawa.org. Provide event specific and other informational communication pieces as needed. Board reviews fee increase engagement method from Department of Public Health.

Indicators in the citizen survey, and metrics from GovDelivery/www. miOttawa.org/social media, reflect increased knowledge of County activities and satisfaction with communication.

Objective 3: Continue to develop and implement methods of communicating with employees.

- Continue to develop and use effective methods for communications with employees, including newsletters, employee portal, GovDelivery and all-staff emails.
- Continue the Labor-Management Cooperation Committee.
- Continue brown-bag lunches and other information sessions.

Administration maintains consistency with effective means of communication with employees.

Employee engagement surveys reflect an increase in overall employee engagement.

Objective 4: Evaluate communication with other key stakeholders.

- Meet with community leaders on a regular basis, increasing the involvement of Commissioners with the community.
- Continue the M-231 run, conduct a Board of Commissioners meeting at GVSU in conjunction with the Student Senate and host a "Commissioner Ice Cream Social" in each quadrant.
- Continue communications with local units of government, including the use of legislative forums, all-unit meetings and the Administrator's Digest.

Board regularly receives a calendar of community events, increasing involvement and exposure in the community. Regularly communicate with local units of government.

The County has good relationships with local units of government and other entities in the community.

The "4 C's" initiatives become part of the organizational

culture. The broadband plan is implemented. Codification of County Ordinances is complete. Artificial Intelligence is explored. The purchasing

process is analyzed.

Employees are actively involved in the

continuous improvement of County processes and services.

Increased citizen access to broadband. Increased customer service through

the use of artificial intelligence. The County's purchasing process is

improved.

Board considers program evaluations. Budget is adopted with

Goal 4:To Continually Improve the County's Organization and Services.

Outcome Indicator

Objective 1: Conduct activities and maintain systems to continuously improve to gain efficiencies and improve effectiveness.

- Continue and enhance the "4 C's" initiative.
- Develop and incorporate systems of creativity (continuous improvement and innovation) for all employees.
- The broadband plan is implemented.
- Complete codification of County ordinances.
- Explore possible uses of artificial intelligence (AI) in County operation and service provision.
- Complete analysis of purchasing process.

Objective 2: Continue to perform program evaluations and implement outcome-based performance measurement systems.

- Conduct organizational efficiency/structure reviews and program evaluations, including; Regional Transit Study, SWAP, Sobriety/Drug Courts & Others as needed.
- Continue to improve performance measurement systems and benchmarks relative to budgeted resources.
- Continue to maintain and improve dashboards and other reports to increase transparency and demonstrate outcomes.

outcome-based performance measurements incorporated. Dashboards are utilized to help demonstrate outcomes.

Budgets are adopted based upon demonstrated outcomes.

Results are collected, which demonstrate yearly and cumulative totals of both effective programs and services and savings from the improvement and/ or elimination of ineffective programs and services.

Objective 3: Maintain and expand investments in the human resources and talent of the organization.

- Continue to develop approaches to attract and retain talent, including elements such as competitive wages, benefit packages and flexible work environments.
- Continue to develop approaches to expand and retain a diverse workforce.
- Continue the investment in employee training and development through talent development and tuition reimbursement.
- Develop a succession planning method.

The Board considers approaches regarding talent attraction and retention. Training and development programs are maintained and improved.

A succession planning method is developed.

Ottawa County is recognized for excellent customer service.

Ottawa County is competitive for talent and viewed as an employer of choice. The employee engagement survey reflects satisfied and engaged employees. Vacant positions are filled with qualified candidates.

Objective 4: Examine opportunities for increased cooperation and collaboration with local government and other partners.

- Examine and evaluate possibilities for service collaboration and make costeffective services available to units of government.
- Continue to improve culture of collaboration and teamwork among county departments/offices/agencies/courts.

Collaboration opportunities and teamwork among county departments are consistently expanded.

Ottawa County is recognized as a region of excellence for government collaboration.

Assigned Resources and Deadlines

Once objectives, deliverables and outputs have been established, it is important to assign deadlines and resources to ensure that the plan activities are completed.

Ottawa County Board of Commissioners

Business Plan: Deadlines and Resou	rces	
	Projected Completion	Resources Assigned
Goal 1:To Maintain and Improve the Strong Financial Position of the County.	•	
Objective I: Maintain and improve current processes and implement new strategies to retain a balanced budget.		
Board receives financial information in a timely fashion in order to adopt and monitor the budget.	9/24/19	Administrator, Fiscal Services
Board reviews the Capital Improvement Plan, developing a funding strategy for future facility and equipment needs.	7/30/19	Administrator, Fiscal Services, Facilities
Board adopts strategies regarding pension/retiree health liabilities and the cost of health benefits.	3/31/19	Administrator, Fiscal Services, Human Resources
Board reviews information on the financing tools, including the Insurance Authority.	9/24/19	Administrator, Fiscal Services
Compile a report on which non-profits pay taxes.	9/30/19	Equalization
Evaluate moving to an annual user fee increase method.	9/30/19	Administrator, Fiscal Services
Objective 2: Maintain and improve the financial position of the County through legislative advocacy.		
Staff (including GCSI & MAC) develop legislative priorities and provide regular updates to the Board.	Ongoing	Administrator
Meetings are regularly held with our legislators to maintain relationships and County influence.	Ongoing	Administrator
Objective 3: Maintain or improve bond credit ratings.		
Board adopts a balanced budget.	9/24/19	Administrator, Fiscal Services
Communicate with bond rating agencies as scheduled.	Ongoing	Administrator, Fiscal Services
Goal 2:To Contribute to the Long-Term Economic, Social and Environmental Health of the County.		
Objective 1: Consider initiatives that contribute to the economic health and sustainability of the County and its residents.		
The Board is regularly updated on the Housing Next initiative.	Ongoing	Administrator
The Board is updated on M-231 work and has regular meetings with the Road Commission.	Ongoing	Administrator, Planning
The Board is represented, funds, and is regularly updated about economic development activities.	Ongoing	Administrator
The Public Defender Office is implemented.	4/30/19	Administrator, Planning, Courts, Fiscal Services
Objective 2: Consider initiatives that contribute to the social health and sustainability of the County and its residents.		
Board stays updated on current issues and the work by departments in areas of public health, mental health and public safety.	Ongoing	Administrator, Sheriff, Courts, Prosecutor, Public Health and Community Mental Health
Diversity, Equity and Inclusion Office is established.	3/31/19	Administrator
Objective 3: Consider initiatives that contribute to the environmental health and sustainability of the County and its residents.	•	
Board reviews report on analysis of health inspection fees moving to a risk-based model.	9/30/19	Public Health, Fiscal Services
DEQ grants approval to encapsulate the Southwest Ottawa Landfill.	12/31/18	Administrator, Corporate Counsel, Public Utilities
The Southwest Ottawa Landfill is encapsulated.	12/31/19	Administrator, Corporate Counsel, Public Utilities, Fiscal Services
County-wide Development Plan is completed for Board approval.	Ongoing	Planning
Groundwater action and governance plan is completed and implemented.	Ongoing	Planning
Board stays updated on current issues and the work of the Parks Commission.	Ongoing	Parks
Water Quality Forum held.	11/30/18	Administrator, Parks, MSU Ext., Public Health
Discuss options and current efforts to pursue farmland preservation.	Ongoing	Administrator, Planning
Board reviews updated report on Metropolitan Planning Organizations.	4/30/19	Administrator, Planning

Ottawa County Board of Commissioners

Business Plan: Deadlines and Resources			
	Projected Completion	Resources Assigned	
Goal 3:To Maintain and Enhance Communication with Citizens, Employees, & other Stakeholders.			
Objective 1: Regularly review and update communication strategies that guide the work of the County in this goal area.			
Board is regularly updated on communication strategies.	Ongoing	Administrator	
Objective 2: Maximize communication with citizens.	,		
Commissioners regularly receive talking points.	Ongoing	Administrator	
Regularly evaluate work and metrics on social media initiatives, GovDelivery and www.miOttawa.org.	Ongoing	Administrator, IT	
Provide event specific and other informational communication pieces as needed.	Ongoing	Administrator	
Citizen engagement methods for health inspection fee increases are reviewed and updated.	2/1/19	Public Health	
Objective 3: Continue to develop and implement methods of communicating with employees.			
Administration maintains consistency with effective means of communication with employees.	Ongoing	Administrator	
Objective 4: Evaluate communication with other key stakeholders.			
Board regularly receives a calendar of community events, increasing involvement and exposure in the community.	Ongoing	Administrator	
A Board of Commissioners meeting is held in conjunction with the GVSU Student Senate at GVSU.	12/31/18	Administrator	
A Board of Commissioners ice cream social is planned in each quadrant of the County.	9/1/19	Administrator	
Regularly communicate with local units of government.	Ongoing	Administrator	
Goal 4:To Continually Improve the County's Organization and Services.			
Objective 1: Conduct activities and maintain systems to continuously improve to gain efficiencies and improve effectiveness.	•		
The "4 C's" initiatives become part of the organizational culture.	Ongoing	Administrator, Human Resources	
he broadband plan is implemented.	Ongoing	Planning	
Codification of County Ordinances is completed.	12/31/18	Corporate Counsel	
The use of artificial intelligence (AI) is explored.	9/30/19	Administrator, IT	
The purchasing process is analyzed.	12/31/18	Fiscal Services	
Objective 2: Continue to perform program evaluations and implement outcome-based performance measurement systems.			
Board considers report on the Sobriety/Drug Courts.	9/30/19	Administrator, Planning, Courts	
Board considers report on the SWAP program.	6/30/19	Administrator, Planning, Sheriff	
Budget is adopted with outcome-based performance measurements incorporated.	9/24/19	Administrator, Fiscal Services, Planning	
Dashboards are utilized to help demonstrate outcomes.	Ongoing	Administrator, Planning	
Objective 3: Maintain and expand investments in the human resources and talent of the organization.			
The Board considers approaches regarding talent attraction and retention.	Ongoing	Administrator, Human Resources	
Training and development programs are maintained and improved.	Ongoing	Human Resources	
A succession planning method is developed.	12/31/19	Administrator, Human Resources	
Objective 4: Examine opportunities for increased cooperation and collaboration with local government and other partners.			
Collaboration opportunities and teamwork among county departments are consistently expanded.	Ongoing	Administrator, All Departments	
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Ottawa County is located on Lake Michigan's spectacular freshwater coastline where nature is cherished and protected. More than the lakeshore, you'll find the people of Ottawa County friendly yet driven, working hard to succeed in charming downtown small businesses, at manufacturing hubs with global impact and on acres passed down from generations. We embrace creativity and believe that diversity makes us stronger. We resolve that our public services must be high-quality and cost-effective. We are innovative and never wait for someone to solve our problems for us. We are friendly neighbors chipping in, lending a hand and making sure you know Ottawa County is where you belong.